

UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA

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JAMES DAVID McCLAIN,

Petitioner,

v.

ROBERT LeGRAND, *et al.*,

Respondents.

Case No. 3:14-cv-00269-MMD-CLB

FINDINGS OF FACT,
CONCLUSIONS OF LAW,
AND ORDER

This order addresses procedural default and the merits issues remaining in Petitioner James McClain's petition for habeas corpus under 28 U.S.C. § 2254. The Court held an evidentiary hearing on September 23, 2020 and September 24, 2020 ("the Evidentiary Hearing"). The Court makes the findings presented herein in conditionally granting relief as to Ground 4.

I. FINDINGS OF FACT

1. Petitioner seeks to set aside his 2012 Nevada state conviction, pursuant to a guilty plea, of two counts of sexual assault of a child under 14 years of age. Petitioner was sentenced at the age of 30 to two consecutive sentences of life with eligibility for parole only after serving 35 years on each such consecutive sentence. Petitioner is thus sentenced essentially to life without parole.

2. Petitioner is intellectually challenged. He has a long history documenting his intellectual disability as well as extreme impoverishment, dysfunction, and abuse during his childhood that further compromised his development.

A psychological evaluation of Petitioner at age 14 reflected that he exhibited, in the terminology of the time, "mild mental retardation," which was consistent with a prior evaluation. Petitioner exhibited an IQ of 60 and a Global Assessment of Functioning score

1 of 40, which indicates major impairments in judgment as well as in primary functional
2 domains such as school, employment, and managing finances. The psychologist noted
3 that Petitioner “will likely appear of average intelligence when engaged in conversation.”
4 However, Petitioner appeared, *inter alia*, to lack skills for rational problem-solving. The
5 psychologist also cautioned against any assumption that Petitioner’s overall intelligence
6 matched Petitioner’s ostensible verbal intelligence. The evaluator recommended further
7 neuropsychological testing. (ECF Nos. 123 at 158-59; 124 at 39-41; Joint Ex. No. 23;
8 Petitioner’s Ex. No. 17 at 5-6, 12-13.)¹

9 Given Petitioner’s intellectual disability, Petitioner was enrolled in a special
10 education program in school. Thereafter, Petitioner typically obtained any employment
11 through a program for intellectually challenged adults. He struggled to maintain
12 employment, however, in part due to inappropriate behavior associated with his
13 intellectual disability. Moreover, Petitioner needed prompting and assistance in such
14 basic life activities as going to a job, maintaining a functioning household, and managing
15 his finances. Petitioner thus was not capable of living independently on his own without
16 assistance. He received social security disability based on his mental disability. (ECF
17 Nos. 123 at 160-65, 180-81, 206; 124 at 37, 41; Petitioner’s Ex. No. 17 at 4-6, 13-14.)

18 When a comprehensive neuropsychology evaluation was conducted years later in
19 2018, in connection with this federal petition and consistent with prior evaluations,
20 Petitioner exhibited what now is termed “mild intellectual disability.” Testing reflected a
21 full-scale IQ of 74 during that evaluation. Contemporary diagnostic criteria focus,
22 however, not only on the full-scale IQ score but also on the extent to which specific
23 domains or areas of cognition are impaired. (ECF Nos. 123 at 155-60, 165-68, 175-80,
24 188; 124 at 39, 41-42; Petitioner’s Ex. No. 17 at 2, 15, 18.)

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26 ¹The parties submitted a joint exhibit list for the Evidentiary Hearing, and the parties
27 also submitted separate exhibit lists. (ECF Nos. 109, 110 & 112). Accordingly, the Court
28 cites to exhibits from the lists that were admitted at the Evidentiary Hearing as “Joint Ex.
No.,” “Petitioner’s Ex. No.,” and “Respondents’ Ex. No.” as identified at ECF Nos. 109,
110 & 112.

1 *Inter alia*, vis-à-vis verbal intellect, Petitioner on the one hand demonstrated above
2 average ability, in the 96th percentile, for the basic skills of properly reading and sounding
3 out words. However, critically, Petitioner's reading comprehension instead was below
4 average and in the 10th percentile. Petitioner thus could read apparently well but yet could
5 not understand what he had apparently read capably. These results did not "indicate any
6 form of comprehension." (ECF No. 123 at 168-71; Petitioner's Ex. No. 17 at 8-9, 15, 18.)

7 Similarly, Petitioner's verbal comprehension, working memory, processing speed,
8 and immediate memory were in the low average range, respectively ranking in the 9th,
9 13th, 10th, and again 10th percentiles. Petitioner's delayed memory was even more
10 impaired, in the borderline range in the 4th percentile. (ECF No. 123 at 171-73, 178-79;
11 Petitioner's Ex. No. 17 at 9-10, 15, 18.)

12 Petitioner's intellectual disability and impaired functionality limited his ability to
13 understand legal concepts. He thus required substantially more time, and substantially
14 more assistance, to comprehend an important or complicated decision. Such assistance,
15 to be meaningful, required the use of multiple techniques to assure that Petitioner in fact
16 understood the legal issue and the decision to be made. Such techniques would include
17 having him restate a point back in his own words to rule out that he was parroting back
18 words that he in truth did not understand, especially in light of the sharp contrast between
19 his above average superficial reading ability and lack of reading comprehension. Such
20 techniques further would include having Petitioner explore and discuss alternative
21 scenarios and ramifications, to show that he understood the point. Moreover, the
22 technique of having Petitioner later revisit a point would help determine whether he had
23 retained that information. (ECF Nos. 123 at 171-75, 181-83, 196, 202-03; 124 at 42-44;
24 Petitioner's Ex. No. 17 at 2, 9-10, 15, 18.)

25 "Yes" or "no" questions directed at a person with Petitioner's degree of intellectual
26 disability as to whether they understood would provide no assurance that they in fact did.
27 It is common for a person with such intellectual disability to respond "yes" to these
28 inquiries to "get along" and/or to not appear disabled. The propensity therefore to simply

1 respond “yes” makes such persons subject to manipulation and exploitation. (ECF Nos.
2 123 at 182-83; 124 at 42-44.)

3 Petitioner’s intellectual disability is not a condition that changes over time or can
4 be cured. Petitioner thus has had and will have the level of functioning exhibited during
5 the 2018 evaluation, which is consistent with his prior evaluations and history, throughout
6 his life. (Petitioner’s Ex. No. 17 at 6, 15.)

7 3. Notwithstanding Petitioner’s cognitive deficits, Petitioner was competent to
8 stand trial, in that he could sufficiently assist in his defense and otherwise had the
9 requisite minimum mental capacity to satisfy the relevant competency standard. Petitioner
10 further was capable of—ultimately—understanding the key points needed for making a
11 knowing, voluntary, and intelligent plea decision. Given Petitioner’s cognitive deficits,
12 however, Petitioner would only be able to reliably, truly, and effectively understand those
13 key points if his counsel took numerous affirmative steps, as outlined above, to ensure
14 he understood before making such a decision. Simply asking Petitioner whether he
15 understood an abstract concept and securing a “yes” answer would not reliably reflect
16 that Petitioner understood a point or his decision. (ECF No. 123 at 185-86, 198-200, 202-
17 03, 206; Petitioner’s Ex. No. 17 at 2, 11, 15-16. See *also* ECF No. 124 at 43-44.)²

18 4. Petitioner was arrested on April 23, 2012. He was charged in a criminal
19 complaint filed the next day on April 24, 2012, with seven counts of sexual assault on a
20 child under 14. (Joint Ex. Nos. 1, 2.)

21 5. Petitioner was charged with one such count for each calendar year from
22 2004 through 2010, and each offense was alleged to have occurred “within” the
23 respective calendar year. (Joint Ex. No. 2.) The sentence for a sexual assault offense
24 was increased by the state legislature and became effective October 1, 2007. Offenses
25 committed before that date carried a life sentence with parole eligibility after 20 years,
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27 ²The Court discusses Petitioner’s childhood circumstances further *infra* in relation
28 to potential mitigation for sentencing. The Court has focused here initially more on
Petitioner’s specific cognitive deficits in relation to defense counsel’s handling of the case
regarding the plea.

1 and offenses committed after that date carried a life sentence with parole eligibility after
2 35 years. See NRS § 200.366(3)(c), *as amended by* 2007 Laws, ch. 528, §§ 7 & 17 at
3 3256 & 3265. If convicted and sentenced consecutively on all seven counts, Petitioner
4 faced an aggregate minimum of 185 to 200 years of incarceration prior to possible
5 consideration for parole. This is dependent upon whether Petitioner was convicted on the
6 2007 count for alleged conduct before or after October 1, 2007.

7 6. On April 25, 2012, the justice court appointed Public Defender Paul
8 Drakulich to represent Petitioner and set a status conference for the next morning. (Joint
9 Ex. No. 3.)

10 7. On April 26, 2012, Drakulich advised the justice court that he had a
11 representation conflict. The court reset the status conference for May 3, 2012. (ECF No.
12 17-1 at 3.) At some point, the court eventually appointed Cheri Emm-Smith³ as a conflict
13 attorney in Drakulich's stead. (ECF No. 123 at 6-7.)

14 8. On May 2, 2012, with Emm-Smith as Petitioner's counsel, Petitioner
15 executed a waiver of a preliminary hearing. Petitioner did so only after, and because, he
16 had agreed to a plea deal with the State of Nevada. Under that plea deal, the then 30-
17 year-old intellectually challenged Petitioner, who was at that time a defendant, was to
18 plead guilty to two counts, each with 35 years to life sentence. The matter of whether the
19 sentences should be imposed consecutively or concurrently was left to the discretion of
20 the judge in the case. (ECF No. 123 at 11-14, 17; Joint Ex. No. 4.)

21 9. The record does not reliably establish that Emm-Smith conferred with
22 Petitioner before Petitioner entered into the plea deal substantially more than on one brief
23 occasion.

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26 ³Emm-Smith now serves as a municipal court judge. This case, however, pertains
27 exclusively to Emm-Smith's role as appointed counsel for Petitioner, prior to and
28 unrelated to Emm-Smith's judicial service. The Court finds no appropriate reason to
further refer to the Emm-Smith' current judicial office in discussing what she did and did
not do earlier as appointed counsel for Petitioner. Municipal Court Judge Cheri Emm-
Smith is thus referenced simply by name in the remainder of this order.

1 Emm-Smith testified to the contrary that she met with Petitioner several times
2 before the plea decision, and that she conferred extensively with Petitioner each alleged
3 time. (*E.g.*, ECF No. 123 at 14, 17-18.) Her testimony appears to be an incorrect *post hoc*
4 reconstructed recollection that the Court cannot find to be credible. Emm-Smith altered
5 her reconstructed recollection and contradicted herself multiple times during her brief
6 testimony, as she was confronted with one piece of contemporaneous evidence after
7 another, that contradicted her immediately preceding testimony.

8 When Emm-Smith was first asked about her knowledge of Petitioner's employment
9 history prior to the May 2, 2012 proceeding, Emm-Smith responded, "I spoke with
10 [Petitioner], oh, five or six times prior to – during the course of my representing him. I
11 would go down to the jail and speak with him." (*Id.* at 9. *See also id.* at 15.) When
12 subsequently asked again as to how many times Emm-Smith met with Petitioner between
13 her appointment as counsel and the May 2, 2012 waiver, Emm-Smith responded, "I don't
14 recall." (*Id.* at 10-11.) Thereafter, when asked again how many times Emm-Smith met
15 with Petitioner between Emm-Smith taking the case and the May 2, 2012 waiver, she
16 responded "about seven or eight" times in what was less than a week period. She
17 unilaterally elaborated and stated the following: "I went down into the jail and met
18 [Petitioner] after work in the evenings so that I could spend time with him. The jail was
19 very accommodating and would let me spend as much time as I needed with [Petitioner].
20 They gave us a room and we, we met in that room. But, I went in numerous times to go
21 talk to [Petitioner]." (*Id.* at 17-18.)

22 Emm-Smith was then confronted with the jailhouse visitation log, which reflected
23 only one visit by her during this period. (*Id.* at 18-19.) The visit occurred on May 2, 2012
24 and lasted nine minutes from 3:23 to 3:32 p.m. (*Id.*) Emm-Smith suggested that it lasted
25 only nine minutes "[b]ecause that would have been right after [she] got [Petitioner's]
26 discovery, and [she] went in and talked to [Petitioner] and told him [she] was representing

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1 him, [] and who [she] was.” (*Id.* at 20.)⁴ She further suggested that it would have been too
2 burdensome, likely because of the overall entry process, to go in for just nine minutes.
3 (*Id.* at 21.)

4 More significantly, Emm-Smith substantially changed her story about where and
5 when she met with Petitioner prior to the plea decision reflected in the May 2, 2012 waiver.
6 She testified that she was not surprised by the single visit entry at the jail before this date.
7 She states, “[b]ecause I would have met with [Petitioner] also up there, uh, up up in the
8 Justice Court at the pretrial hearing.” Emm-Smith explained that “all of the cases would
9 be set for a pretrial hearing, uh, before the preliminary hearing, so that we would meet
10 with them, sit and meet with them, and talk to them as well.” She further elaborated that
11 “as soon as somebody got arrested, then they would set it for [a pretrial conference] the
12 following Thursday, and we would go meet with them and get the discovery⁵ and
13 everything else.” She would have tried to “fast-track” such a meeting with Petitioner in
14 custody. She then hedged by concluding that “I know I met with him either in the jail or at
15 the pretrial conference.” (*Id.* at 20-21. *See also id.* at 53.)

16 The Court later gave Emm-Smith an opportunity to review the justice court docket
17 sheet. The Court queried when the status conference or pretrial hearing or conference
18 Emm-Smith had referred occurred. As noted in Finding No. 7, *supra*, the docket sheet
19 reflected that on April 26, 2012, Drakulich informed the justice court of his conflict and the
20 court reset the initial status conference for May 3, 2012. Emm-Smith testified that she
21 “may” have met with Petitioner on April 26, 2012 “because Drakulich and I would have
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23 ⁴The clerk of the justice court file-stamped on May 2, 2012 at 3:53 p.m. the
24 executed waiver form, which was signed *after* agreeing to a plea deal. (Joint Ex. No. 4.)
25 Emm-Smith thus was positing that she had a first, brief introductory meeting with
26 Petitioner at the jail for nine minutes, only a half hour before Petitioner waived a
preliminary hearing based on his agreement to a plea deal under which Petitioner very
likely could be in prison for the rest of his life. Such variances, incongruities and *non*
sequiturs make the credibility of Emm-Smith’s testimony problematic.

27 ⁵In this variation of Emm-Smith’s account, Emm-Smith posited that she received
28 the discovery and initially met Petitioner at an earlier time than in her previous testimony
about the initial meeting occurring at the jail on May 2, 2012. (*See* note 3, *supra*.)

1 both been at the courthouse on the same day,” and she recalled meeting with Petitioner
2 in the conference room. She further testified that she thereafter met with Petitioner “at
3 least three times in the jail prior to the – prior to the uh, waiver, before he accepted the
4 plea.” Emm-Smith stated that she did not know why the jail records did not reflect the
5 meetings. (ECF No. 123 at 64-71.)

6 Emm-Smith’s shifting accounts—as to, *inter alia*, the number, location, length,
7 purpose, and procedural context of meetings—given within only a matter of minutes on
8 the stand as she was confronted with contrary contemporaneous evidence are at best an
9 incorrect reconstructed recollection. These accounts are not credible to the Court. Emm-
10 Smith may very well sincerely believe, or want to believe, that she provided
11 constitutionally adequate representation. Her clinging to that belief—and attempting to
12 generate a corresponding recollection as she was confronted with contrary
13 contemporaneous evidence—does not, however, make her testimony on this factual point
14 credible to the Court.

15 Even more critical, however, is what Emm-Smith indisputably *did not do* with
16 whatever time she did purportedly apply to meeting with Petitioner and to representing
17 him in the case prior to the May 2, 2012 plea decision and to the formal entry of the plea
18 thereafter.

19 10. Emm-Smith was aware even from her extremely limited early discussion
20 with Petitioner that he was “low,” “lower on the intelligence level,” or “slow.” She testified
21 that she “would assume” that Petitioner had been in special education classes. Yet, Emm-
22 Smith did not conduct any investigation into Petitioner’s mental health, educational,
23 employment, psychosocial, and other history prior to the plea decision or the formal entry
24 of a plea. She did not ask Petitioner about his disability or other pertinent background
25 information when meeting with him. She did at some point become aware that Petitioner
26 had been employed through a special needs program. (*Id.* at 7-10, 13, 24-29.)

27 11. Relevant background information that would have formed a basis for further
28 investigation was already in the case record via a court services interview worksheet that

1 was filed earlier on April 24, 2012. This document disclosed that Petitioner was on
2 disability and previously had been employed through Fallon Industries, a special needs
3 program for adults. Emm-Smith, however, did not look at this document because it was
4 in the suit record rather than in the discovery provided by the State. Relevant information
5 could have also been developed by counsel's cursory investigation even without resorting
6 to the document in the case record. (*Id.* at 27-29; Petitioner's Ex. No. 10.)

7 12. Nor did Emm-Smith—despite her lay assessment that Petitioner was “low”
8 or “slow”—seek a professional evaluation of Petitioner's intellectual capability prior to the
9 May 2, 2012 plea decision and the formal entry of a plea, to assess, *inter alia*, limitations
10 and factors affecting his ability to understand the plea decision. (See, e.g., ECF No. 123
11 at 34.) Instead, Emm-Smith relied upon her purely lay assessment, with no investigation
12 of Petitioner's background, that Petitioner understood. She was “surprised” when she
13 later found out his actual IQ level:

14 Because when I spoke with him he was able to carry on a conversation. I
15 would ask him things and he would respond that he understood. If he did
16 not understand, then we had conversations about what was going on with
the plea agreement.

17 (*Id.* at 53.) Emm-Smith thus did precisely what the evaluating psychologist had cautioned
18 against. She simply assumed Petitioner's overall intelligence matched his ostensible
19 verbal intelligence. (See *supra* Finding No. 2 at p. 1.) She did not caution because she
20 failed to conduct any investigation of Petitioner's background, including his mental health
21 background. (See *also* ECF No. 123 at 104-06.) The psychologist also had recommended
22 neuropsychological testing, a recommendation Emm-Smith also never saw because she
23 never conducted any investigation. She failed to do so despite observing that Petitioner
24 was “slow.”

25 13. Due both to the limited time Emm-Smith spent with Petitioner and her
26 complete failure to investigate his background, she thus did not employ the multiple
27 techniques needed to assure a person with Petitioner's cognitive impairments in fact
28 understood the consequences of the plea. She did not ask Petitioner to restate points

1 back to her in his own words to rule out that he was just parroting back words he did not
2 actually understand. She did not have him explore and discuss alternative scenarios and
3 ramifications to demonstrate he understood a point. She also did not revisit points again
4 with him later to determine whether he had retained information. Rather, Emm-Smith
5 mainly explained points to Petitioner and then asked him whether he understood,
6 discussing a point further only if he said that he did not. (ECF No. 123 at 14, 15-16, 22-
7 23, 53.) The Court is therefore not persuaded by Emm-Smith's testimony that she did
8 more than that or that she used the multiple modalities outlined above that would assure
9 Petitioner actually did understand. Essentially, Emm-Smith's testimony was that she
10 believed the intellectually challenged Petitioner understood the plea because "I explained
11 it to him." (See *id.* at 59-60.)

12 14. Emm-Smith's testimony establishes that, from the outset of the plea deal, it
13 was more likely than not that the state district court would impose the two 35-years-to-life
14 sentences consecutively. The presiding judge was a former prosecutor, and Emm-Smith
15 testified that "he was very tough at sentencing" and "he would impose a high penalty." (*Id.*
16 at 35, 51.) Emm-Smith further testified that "the state was very adamant about going for
17 the maximum penalty they could on [Petitioner], so the sentence was pretty much set
18 once that plea was entered," at the very least because of the statutory 35 years to life
19 sentences. (*Id.* at 36.) She asserted that "it would not surprise me that [the judge] would
20 go consecutive on this type of a case." When asked whether the judge would be more
21 likely to impose concurrent time if there were fewer counts (such as pursuant to a plea),
22 Emm-Smith responded: "Um, not necessarily." (*Id.* at 51.)

23 15. Emm-Smith's testimony further establishes beyond doubt that Petitioner did
24 not understand the most fundamental consequence of the plea decision, that he was
25 going to prison quite likely for life and in all events for no less than 35 years. In their limited
26 time together, Petitioner *repeatedly* asked Emm-Smith whether she thought his girlfriend
27 "would wait for him until he got done with his sentence." Emm-Smith described that as

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1 “his main concern.” (*Id.* at 14-15, 63.) Astoundingly, Emm-Smith concluded her testimony
2 on redirect with the following:

3 [Petitioner] understood the severity [“of the case against him.”] *I don’t know*
4 *if he understood* what he did constituted – how severe what his actions
5 *were, that he truly comprehended that he could go away for, for a – to prison*
for a long time. I don’t think he ever comprehended that.

6 (*Id.* at 64 (emphasis added).) If Petitioner did not understand that, he clearly did not
7 understand the consequences of the plea. This moment of clarity by Emm-Smith wholly
8 undercuts her earlier conclusory responses asserting he understood. (*E.g., id.* at 62.)

9 16. Despite the failure of her “slow” client to comprehend the most fundamental
10 consequence of the plea decision, Emm-Smith nonetheless proceeded forward with the
11 May 2, 2012 waiver of the preliminary hearing pursuant to a plea deal and thereafter
12 through to formal entry of a plea.

13 17. When the matter came on for entry of a plea on May 8, 2012, with Petitioner
14 present, Emm-Smith requested a one-week continuance. She stated that she “spoke with
15 [Petitioner] this morning,” and “[h]e’s got some issues that we need to discuss before we
16 enter a plea.” (ECF No. 17-6 at 3.) On the one hand, this proceeding reflects Emm-Smith
17 requesting more time ostensibly to discuss the plea deal with Petitioner. On the other
18 hand, Emm-Smith’s need to request more time when she spoke with Petitioner at the
19 courthouse before he was scheduled to enter a formal plea casts further substantial doubt
20 regarding whether Petitioner understood the plea deal on May 2, 2012, when he waived
21 a preliminary hearing, and thereafter up through May 8, 2012.

22 18. Emm-Smith’s testimony that she met with Petitioner multiple times at the jail
23 between May 2, 2012 and May 15, 2012 is in contrast with the jail visitation log. The log
24 reflects only one meeting at the jail for 23 minutes, which occurred on May 14, 2012. (*Id.*
25 *at 21-22.*) The Court thus does not find Emm-Smith’s testimony that she met with
26 Petitioner for a substantial and sufficient amount of time during this period to be credible.⁶

27 ⁶The Court will discuss Emm-Smith’s testimony reflecting her rationale, regarding
28 both the plea deal and specifically the timing of the plea deal, when it applies the
applicable legal standard for deficient performance in the conclusions of law *infra*. The

1 19. Emm-Smith's failure to conduct any meaningful inquiry of Petitioner as to
2 his background, especially his mental health background, and Emm-Smith's failure then
3 to investigate his background, failed to live up to prevailing professional norms in Nevada
4 at the time. (*Id.* at 99-105, 137-40; Petitioner's Ex. No. 15 at 5-7, 8-10.)

5 20. Emm-Smith's failure to do so was particularly egregious after she observed
6 her client's lower-level cognitive functioning ability and became aware that he had been
7 in an adult special needs program.

8 21. Emm-Smith's failure to assess prior to the plea whether a professional
9 evaluation was needed, and her failure to timely alert the court of Petitioner's cognitive
10 issues, fell below prevailing professional norms in Nevada at the time. Whether Petitioner
11 may have been competent to proceed under the relevant legal standard was beside the
12 point, as was the prospect that a competency evaluation *per se* was not necessarily
13 required. The pertinent inquiry for professional evaluation instead went to the extent to
14 which Petitioner's impairments compromised his ability to understand the plea decision.
15 Based upon what Emm-Smith already knew, notwithstanding her failure to inquire and
16 investigate, the prevailing professional norms required her "at that point to inquire further,
17 seek school, social service and psychological testing records and assess whether current
18 testing should be performed." (Petitioner's Ex. No. 15 at 6.) Her failure to conduct that
19 inquiry fell below the prevailing professional norms in Nevada, in part because it
20 prevented a timely assessment which could have alerted the court to the issue or
21 prompted further evaluation (as was recommended in Petitioner's prior mental health
22 records). (ECF No. 123 at 114-15; Petitioner's Ex. No. 15 at 5-7, 9-10.)

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25 salient point is that her stated rationale, on its face, provided no basis to: (a) fail to inquire
26 and investigate and then take adequate steps to reliably assure the intellectually
27 challenged defendant understood the consequences of the plea; and (b) proceed forward
28 with the plea deal and then formal entry of a plea when it was abundantly clear to counsel
at the time that Petitioner did not understand the most fundamental consequence of the
plea. There is no reasonable strategic decision in this context that overrides the
fundamental, baseline requirement that the plea must be knowing, voluntary, and
intelligent. Emm-Smith nevertheless proceeded with disregard for this fundamental
requirement.

1 22. Emm-Smith's failure to seek such evaluation of her client was even more
2 egregious given that she conceded that she did not "think he ever comprehended" that
3 he was going to prison for a long time under the plea deal.

4 23. Emm-Smith's failure to take the time needed to adequately explain the plea
5 decision to her client fell below then prevailing professional norms in Nevada. (ECF No.
6 123 at 107-10, 112-14, 135-40; Petitioner's Ex. No. 15 at 5-7, 9-10.)

7 24. Emm-Smith's failure to employ multiple additional modalities of explanation
8 needed to reliably assure that her client understood the plea and its consequences fell
9 below then prevailing professional norms in Nevada. (ECF No. 123 at 105-07, 112-14;
10 Petitioner's Ex. No. 15 at 6, 9-10.)

11 25. Emm-Smith thereafter proceeded to have her intellectually challenged client
12 move forward with a waiver of the preliminary hearing pursuant to a plea deal, and then
13 with formal entry of a plea without reliably determining that her client understood the
14 fundamental consequences of the plea, fell below then prevailing professional norms in
15 Nevada. (ECF No. 123 at 107-15, 135-40, 143-49; Petitioner's Ex. No. 15 at 5-7, 9-10.)

16 26. In all of these respects, both singly and in combination, Emm-Smith's
17 representation fell below then prevailing professional norms in the Nevada legal
18 community up to and through entry of a plea.

19 27. On May 15, 2012, Petitioner formally entered a guilty plea. When the judge
20 in Petitioner's case asked Petitioner during the colloquy whether he understood what
21 running consecutively meant, he responded "[n]ot exactly." The judge explained the
22 difference and then asked Petitioner: "Do you understand that?" Petitioner responded,
23 "Yes, Sir." (ECF No. 17-8 at 4-5.) Given the prior findings herein, Petitioner's affirmative
24 response to this query and other queries during the colloquy did not reliably reflect that
25 Petitioner did in fact understand the plea decision and its consequences.

26 28. Considering the foregoing factual findings and the testimony presented, the
27 Court finds that there was a reasonable probability that, at the time of the plea, Petitioner
28 did not understand the plea decision and the consequences of the plea. The Court finds

1 the expert opinion evidence of Dr. Brian Leany, Ph.D., more persuasive on this point than
2 that of Dr. Melissa Piasecki, M.D., to the contrary. (ECF No. 123 at 183-206; Petitioner's
3 Ex. No. 17 at 11-12, 15-16.) Emm-Smith's testimony clearly acknowledges Petitioner did
4 not understand that he was going to prison "for a long time," much less likely for life. The
5 *indicia* relied upon by Dr. Piasecki, including Petitioner's statements to her in 2020, do
6 not lead the Court to a different finding. (See ECF No. 124 at 23-27, 34-44.) Moreover,
7 Dr. Piasecki's written report failed to even reference, much less explicitly address, the
8 contemporaneous guilty plea transcript. (*Id.* at 44-46; Respondents' Ex. No. 12.)

9 29. Following the entry of the plea, Petitioner's sentencing was set for July 3,
10 2012. Petitioner's counsel, Emm-Smith, was not present when Petitioner was interviewed
11 on June 14, 2012 by the parole and probation division for the presentence investigation
12 report ("PSI"). (ECF No. 19 at 6 (sealed).)

13 30. When Emm-Smith received the PSI two to three days before the July 3,
14 2012 sentencing, she learned—for the first time—that Petitioner had been diagnosed as
15 "mildly mentally retarded" and among other things, Petitioner had been in special
16 education classes during his school years. (ECF No. 123 at 24-26, 29, 34-35.)

17 31. Petitioner's handwritten statement submitted with the PSI further reinforces
18 the conclusion that Petitioner entered a plea that he did not understand. In the statement,
19 Petitioner extensively begged and pleaded for probation, which was not possible under
20 the plea deal. (See ECF No. 19 at 9-10.) Respondents suggest that Petitioner made this
21 impassioned plea for probation only because preprinted boilerplate language in the
22 statement form's preamble generically directed a defendant, among numerous topics, to
23 explain "why you may be suitable for probation." Respondents urge that Petitioner's
24 begging for probation thus was merely a "logical response" to the query in the preamble
25 rather than an indication that he did not understand the guilty plea. (ECF Nos. 116 at 12;
26 123 at 192; 128 at 8, 15.) The Court is not persuaded by Respondents' suggestion that
27 Petitioner was merely making a finely nuanced logical response to instructions on a form
28 that he fully understood and responded to, despite probation being unavailable, all in a

1 situation where his counsel was wholly absent. Rather, Petitioner's response further
2 supports the Court's conclusion that there was a reasonable probability that Petitioner did
3 not understand the consequences of the guilty plea at the time of the plea and thereafter,
4 with Petitioner pleading with the court in the statement for an option Petitioner still
5 erroneously believed was possible in his case. (See ECF No. 123 at 192.)

6 32. Emm-Smith did not have any follow up conversations with Petitioner to
7 assess his level of comprehension of the proceedings after she received and reviewed
8 the PSI. She did not prepare and file any motions prior to sentencing to seek a
9 continuance to have Petitioner evaluated by a mental health professional to assess his
10 level of comprehension of the proceedings. She did not consider filing a motion to
11 withdraw the guilty plea. (ECF No. 123 at 29, 31, 34-35.)

12 33. When Petitioner spoke toward the end of the July 3, 2012 sentencing, he
13 still did not appear to fully understand what was happening and that he was going to
14 prison, most likely for the rest of his life after the plea. He referred, *inter alia*, to trying to
15 reach a particular worker with the state who had helped him in the past. Petitioner stated
16 that he was trying "to see about getting back into like a contract with them, because I did
17 have a contract with them before to be able to communicate with them and have them
18 help me as well with everything." Petitioner did however state that he had "not been able
19 to get – I have not been able to get a hold of them yet to be able to confirm what's going
20 on." He echoed the request that had been made by his counsel immediately before he
21 spoke that he "be able to get concurrent rather than consecutive." And he requested to
22 "be able to get an evaluation . . . a mental evaluation." (ECF No. 17-10 at 10-12.)

23 34. The judge then stated on the record that during a bench conference before
24 the sentencing that Petitioner's counsel "mentioned that she would ask for a mental
25 evaluation." Yet, Emm-Smith put nothing on the record about any such request after the
26 bench conference. Nor did she make any further record about such a request after the
27 judge referenced the bench conference. Emm-Smith in particular did not make any
28 request on the record for a mental evaluation specifically to assess the extent to which

1 Petitioner's cognitive impairments called into question whether he had entered a knowing,
2 voluntary, and intelligent plea. During Emm-Smith's on-record remarks earlier regarding
3 sentencing, she stated that "[Petitioner] is barely functional according to the P.S.I. . . .
4 [and] I question whether that's a high estimate." Emm-Smith made no on-record request
5 for a mental evaluation, and she made no connection to the need for such an evaluation
6 to assess whether Petitioner had understood the plea entered. At the Evidentiary Hearing,
7 Emm-Smith conceded that she had no explanation for her failure to make a record in this
8 regard. (ECF Nos. 17-10 at 10; 123 at 71-73.)

9 35. Emm-Smith's representation between the plea and sentencing regarding
10 the continuing serious issue as to whether the plea had been knowing, voluntary, and
11 intelligent, fell below then prevailing professional norms in Nevada. This includes, singly
12 and in combination: (a) her failure to conduct further investigation after she finally learned
13 of Petitioner's relevant mental health history from the PSI, following her earlier failure to
14 do any background investigations; (b) her failure to timely and reasonably file written
15 presentence motions for a continuance, for a mental health evaluation, and to withdraw
16 the plea; (c) her failure at the sentencing to request a mental health evaluation specifically
17 to assess the impact of Petitioner's cognitive impairments upon his understanding of the
18 rapid plea decision; and (d) her failure to make a sufficient record at the sentencing of the
19 request for a mental health evaluation and the reasons why an evaluation was needed.
20 (See ECF No. 123 at 114-15; Petitioner's Ex. No. 15 at 6-7, 9-10.)

21 36. Considering the foregoing factual findings and testimony presented, the
22 Court finds there was a reasonable probability that properly supported written motions to
23 continue the sentencing, for a mental health evaluation, and to withdraw the plea would
24 have been successful if seasonably pursued by competent counsel. Respondents posit
25 that the gist of the underlying support for such requests for relief already was present in
26 the PSI and that the factual assertions did not persuade the court then to order even an
27 evaluation. (ECF Nos. 116 at 15; 128 at 10-11.) This suggestion, however, equates mere
28 statements made by an intellectually challenged defendant without corroboration and

1 elaboration by supporting medical records with a properly supported presentation made
2 by competent counsel after conducting an adequate investigation. There is no such
3 equivalence.

4 37. Emm-Smith meanwhile made no substantial effort after the plea and
5 through the sentencing to develop and present mitigating evidence to try and persuade
6 the court that the sentences should be imposed concurrently. Due to her initial and
7 continuing failure to conduct a competent background investigation, Emm-Smith learned
8 for the first time from the PSI shortly before sentencing that, *inter alia*: (a) Petitioner had
9 been diagnosed as being “mildly mentally retarded”; (b) Petitioner was on social security
10 disability as a result; (c) Petitioner had himself been sexually molested as a child multiple
11 times by his uncle; and (d) Petitioner had grown up in extreme poverty to the point of his
12 family having to eat from dumpsters and having no power in their home. All such points
13 were presented to the court solely via Petitioner’s word as reported in the PSI, with no
14 corroboration and no elaboration from health care professional records with testimony as
15 to the impact of Petitioner’s cognitive impairments and extremely impoverished youth.
16 Emm-Smith never sought to investigate, develop, and present such evidence at any time
17 in the case, including sentencing. (ECF Nos. 19 at 3-4, 7; 123 at 24-27, 29, 34-35, 40-
18 41.)

19 38. The only witness that Emm-Smith called for Petitioner’s sentencing did
20 substantial harm and produced no benefit to Petitioner. Emm-Smith spoke with
21 Petitioner’s father on the morning of the 9:00 a.m. sentencing. She testified that she
22 thought from that conversation with Petitioner’s father, which she had only a few minutes
23 before the sentencing, that he would speak about Petitioner’s hard childhood. Instead,
24 Petitioner’s father blamed child protective services for leaving the child victim in
25 Petitioner’s home, which was not helpful. Emm-Smith never sought to elicit any testimony
26 about Petitioner’s childhood from Petitioner’s father after putting him on the stand. (ECF
27 Nos. 17-8 at 9; 123 at 36-37, 56, 62; 17-10 at 8-9.)

28 ///

1 39. In contrast to the mitigation evidence that could have been developed,
2 presented, and argued with an adequate and timely background investigation, Emm-
3 Smith's remarks to the sentencing court were extremely brief. She referred to the report
4 in the PSI that Petitioner had a tough childhood, including having to eat from dumpsters,
5 and that Petitioner was "barely functional according to the P.S.I." The report of course
6 was a report of assertions made only by Petitioner himself. Consistent with the fact that
7 Emm-Smith did not say much at all, despite her client facing a potential *de facto* life
8 without sentence, she remarked: "There is not a whole lot we can say here." She then
9 referenced the 35 years to life sentence for the offenses, with parole eligibility after 35
10 years. She concluded her brief remarks, totaling only a little more than 100 words, by
11 asking the court "to sentence [Petitioner] to concurrent time rather than consecutive."
12 (ECF No. 17-10 at 9-10.)

13 40. Emm-Smith's representation for the sentencing itself also fell below then
14 prevailing professional norms in Nevada, including, singly and in combination: (a) her
15 failure to help prepare her client for the presentence interview with parole and probation
16 and to be present for the interview to assist her client, particularly when she knew that
17 her client at the very least was "slow;" and (b) her failure, from the outset of the case
18 through the sentencing, to develop and present mitigating evidence as opposed to leaving
19 it to the intellectually challenged defendant to attempt to present potentially mitigating
20 points without supporting independent corroboration and elaboration, essentially as if he
21 were representing himself in that regard. (ECF No. 123 at 114-20, 140-42, 149-50;
22 Petitioner's Ex. No. 15 at 3-4, 7-8, 10.)

23 41. Emm-Smith did not confer to any significant degree with Petitioner
24 regarding available appellate remedies, and she did not ask him whether he wanted to
25 appeal. Per her testimony, she at most said nothing more to Petitioner than what she said
26 to any of her criminal defense clients. Emm-Smith's testimony did not reflect that she
27 approached any such discussion with Petitioner any differently even after learning from
28 the PSI how extensive Petitioner's cognitive impairments were. At best, all that Emm-

1 Smith would have said to Petitioner per her standard practice was that he had 30 days to
2 appeal, and if he wanted to appeal, “to let me know, and we would file that Notice of
3 Appeal.” (ECF No. 123 at 42-43, 47-48, 57-59, 73-76.) Emm-Smith did not even wait
4 thereafter to see if Petitioner wanted to appeal as she withdrew from Petitioner’s case on
5 July 10, 2012—only seven days after the entry of the judgment of conviction and well
6 before the time to appeal expired. (ECF Nos. 17-9, 17-11.) Less than 60 days after the
7 entry of the judgment of conviction, on August 28, 2012, the intellectually challenged
8 Petitioner reflected his desire to challenge the conviction in some manner by dispatching
9 a form motion for appointment of state postconviction counsel. (ECF No. 17-12.) While
10 any direct appeal would have been substantially hamstrung by Emm-Smith’s prior
11 deficient performance, there nonetheless were potential direct appeal issues raised on
12 the face of the entire record as to whether Petitioner understood the consequences of the
13 plea, and whether the court should have ordered a mental evaluation on that issue. Emm-
14 Smith, however, at best made nothing more than a cursory reference to the 30-day time
15 period for appealing without otherwise consulting with her intellectually challenged client
16 regarding appellate remedies.

17 42. After Petitioner filed a *pro se* state petition in early January 2013, the state
18 court appointed Martin Crowley to represent Petitioner.⁷ Crowley did absolutely nothing
19 to develop the case. He did not file anything, including any counseled supplemental
20 petition or a reply to the State’s response to the *pro se* petition. He did not take any
21 telephone calls from Petitioner. He did not meet with Petitioner at the prison to discuss
22 his case. Crowley did not respond to Petitioner’s correspondence other than an early
23 letter. Crowley apparently ignored Petitioner’s request for help in getting a client rights
24 advocate for “retarded citizens,” which further put Crowley on notice that Petitioner was

25
26 ⁷The state district court had appointed another lawyer, John Schlegelmilch, to
27 represent Petitioner following Petitioner’s motion for an appointment of counsel dated
28 August 28, 2012. It does not appear that Schlegelmilch took any action relevant to this
case. The district court granted Petitioner’s form motion to withdraw Schlegelmilch as
counsel on December 3, 2012, which was prior to Petitioner’s filing of a *pro se* petition.
(ECF Nos. 17-12–17-15.)

1 intellectually challenged. Petitioner, meanwhile, could take no substantial action to pursue
2 his case because Crowley was counsel of record. Crowley testified at the Evidentiary
3 Hearing that he had no recollection of the case, and that he did not seek to advance any
4 purported strategic reason for not taking any action whatsoever to represent the
5 intellectually challenged Petitioner. A few months after Petitioner's original *pro se* filing,
6 the state district court dismissed the petition with no action having been taken by Crowley
7 to represent Petitioner. (ECF Nos. 123 at 79-83; 17-16–17-21; Petitioner's Ex. Nos. 2–9.)

8 43. Crowley's failure to actually represent Petitioner in the state postconviction
9 proceedings and his abandonment of Petitioner, fell below then prevailing professional
10 norms in Nevada. (ECF No. 123 at 121-25; Petitioner's Ex. No. 15 at 4, 9, 10.)

11 44. As discussed in more depth in the conclusions of law *infra*, Petitioner
12 sustained prejudice as a result of Crowley's nonperformance as postconviction counsel
13 and his complete abandonment of Petitioner. There was a reasonable probability of a
14 different outcome on state postconviction review had Crowley not been derelict in his
15 duty.

16 45. Petitioner filed a *pro se* notice of appeal after the state court denied his
17 petition. He submitted a motion for appointment of counsel that was stamped as received
18 but was not filed by the state supreme court clerk. The state's high court affirmed the
19 district court's denial of relief a few months later, stating generically that the high court
20 had reviewed all proper person documents submitted to the clerk and had concluded that
21 no relief based on the submissions was warranted. (ECF Nos. 17-22–17-25.)

22 46. Finally, this Court is not persuaded on the evidence presented that there is
23 a reasonable probability that Petitioner did not understand at the time of the charged
24 incidents that the child was not capable of consenting to sexual activity. On this point, the
25 Court finds Dr. Piasecki's opinion testimony along with the underlying *indicia* upon which
26 Dr. Piasecki relies to be more persuasive. (ECF No. 124 at 10-22; Respondents' Ex. No.
27 12 at 7-8.)

28 ///

II. CONCLUSIONS OF LAW

1. The Court has jurisdiction under 28 U.S.C. § 2254(a).

2. As a threshold matter, the Court proceeded consistent with the proper role of the federal judiciary and within the proper ambit of its discretion when it directed further briefing from the parties on certain issues, heard oral argument, and then granted Petitioner leave to file a second amended petition.

Respondents argued that the Court violated the party presentation principle by doing so, relying on the recent decision in *United States v. Sineneng-Smith*, 140 S. Ct. 1575 (2020). Respondents maintain that the Court should rule instead on Petitioner's first-amended petition and disregard the second amended petition. (ECF No. 116 at 19-21.)

Sineneng-Smith was decided on May 7, 2020, nearly two years after this Court's supplemental briefing and oral argument order. (ECF No. 56.) Moreover, the party presentation principle applied in that decision, however, is not new. *See, e.g., Wood v. Milyard*, 566 U.S. 463, 472-73 (2012). Respondents therefore could have presented the argument based on the party presentation principle well over two years ago at the time of the Court's briefing order. Respondents did not do so.

Respondents never presented arguments invoking the party presentation principle until the just-cited prehearing brief, which was a week before the Evidentiary Hearing. Respondents state that they "reiterate their position that Petitioner should not have been permitted to file a second amended petition under the circumstances." (ECF No. 116 at 19.) Yet, Respondents' prior responses instead were grounded in standard defenses to the claims in Petitioner's pleading such as exhaustion and untimeliness. (See ECF Nos. 60, 75, 81, 88, 91, 95.) Indeed, at oral argument now over two years ago, Respondents' counsel raised no objection to the Court's inquiry based upon the party presentation principle or otherwise.

In all events, the Court has proceeded in accord with the proper function of the federal judiciary, including with regard to the principle of party presentation as recently applied again in *Sineneng-Smith*.

Justice Ginsburg’s unanimous opinion in *Sineneng-Smith* reaffirmed that “[t]he party presentation principle is supple, not ironclad . . . [and] [t]here are no doubt circumstances in which a modest initiating role for a court is appropriate.” 140 S. Ct. at 1579. A federal court thus “is not hidebound by the precise arguments of counsel.” *Id.* at 1581. The application of the party presentation principle to a given case accordingly is committed to the sound discretion of the court, subject to review for abuse of discretion. *See id.* at 1578. *See also United States v. McReynolds*, 964 F.3d 555, 566-70 (6th Cir. 2020); *Thompson v. Runnels*, 705 F.3d 1089, 1097-100 (9th Cir. 2013).

In *Sineneng-Smith*, the Supreme Court of the United States held that the appellate court abused its discretion on the facts presented in that case. As backdrop, *Sineneng-Smith* was a defendant in a federal criminal case where, the specific federal statutory violations aside, the government alleged that *Sineneng-Smith* ran a meritless immigration application scam where “she collected more than \$3.3 million from her unwitting clients.” 140 S. Ct. at 1578. She received concurrent sentences with no sentence of incarceration being longer than 18 months. *See United States v. Sineneng-Smith*, 910 F.3d 461, 468 n.2 (9th Cir. 2018) (the reversed appellate panel decision). *Sineneng-Smith* was represented by retained counsel. *See id.* at 466.

After the *Sineneng-Smith* appeal had been fully briefed by the parties, the Ninth Circuit Court of Appeals sought further briefing not from the parties but instead from three *amici* unilaterally invited by the panel to become involved in the case. Counsel for the parties thereafter “were assigned a secondary role” in the court-directed briefing and at oral argument. *See* 140 S. Ct. at 1578, 1580-81. The *amici* briefing issues raised by the panel included a First Amendment overbreadth issue that not only had not been raised by *Sineneng-Smith* in either the district court or on appeal, but indeed ran directly counter to the argument that she had raised. The panel ultimately invalidated a federal statute based on that overbreadth ground, notwithstanding prior Supreme Court admonitions that invalidation of statutes for overbreadth was “strong medicine” that was not to be “casually employed.” *See id.* at 1578, 1579-80, 1581. The Supreme Court held that “the appeals

1 panel departed so drastically from the principle of party presentation as to constitute an
 2 abuse of discretion,” concluding that “the radical transformation of this case goes well
 3 beyond the pale.” *Id.* at 1578, 1582.

4 In contrast, in this case, the Court issued an order that, first, preliminarily discussed
 5 several issues that had been raised by the parties. (ECF No. 56 at 1-2.) The Court
 6 thereafter directed oral argument with prehearing briefing to “assist it in addressing the
 7 pending amended petition” that had been filed by Petitioner. (*Id.* at 2.) The Court set forth
 8 several issues that it wished for the parties to address. Those issues included the
 9 evidence that would be presented and the resulting procedural issues as to the existing
 10 claims if the Court were to reconsider its prior denial of Petitioner’s motion for an
 11 evidentiary hearing.⁸ The Court further inquired in broad brush as to whether the evidence
 12 to be presented by Petitioner at an evidentiary hearing would potentially support
 13 additional claims and the procedural issues that might arise as to the additional claims.
 14 None of the broadly referenced potential claims would, if raised, contradict any claim,
 15 argument, or position previously taken by Petitioner. All of the procedural issues the Court
 16 identified were typical defensive issues—such as timeliness, relation back, exhaustion
 17 and procedural default—that typically are raised by the respondents in a federal habeas
 18 case when a petitioner presents new evidence and/or claims later in the proceeding. (See
 19 *id.* at 3.)⁹

20 The order explained why the Court requested oral argument and further input from
 21 the parties:

22 ⁸An interlocutory order is subject to modification, including *sua sponte*, at any time
 23 prior to entry of final judgment. See e.g., *City of L.A. v. Santa Monica Baykeeper*, 254
 24 F.3d 882, 885-89 (9th Cir. 2001). Nothing in *Sineneng-Smith* precludes a court from
 25 reconsidering a prior interlocutory ruling after further review of a case. And, nothing in
 26 *Sineneng-Smith* precludes a court from first seeking briefing from the parties prior to any
 27 such reconsideration of the prior ruling.

28 ⁹In *Sineneng-Smith*, the panel permitted the invited *amici* to address any additional
 issues that they believed were relevant while restricting the sidelined parties to
 addressing only matters raised in the *amici* briefs. 140 S. Ct. at 1581. This Court’s order
 sought input from the parties on the points noted by the Court as well as “[a]ny related
 argument by the parties.” (ECF No. 56 at 3.)

1 The Court wishes to ensure . . . that this matter is decided both
2 properly and upon an adequate record given in particular, *inter alia*: the
3 indications in the record that do reflect that Petitioner is intellectually
4 challenged to some degree; the rapidity with which the matter proceeded to
5 a plea agreement in only a matter of days without any professional
6 assessment of Petitioner's competence to proceed and to fully comprehend
the plea proceedings; the fact that Petitioner was sentenced following upon
the plea to essentially life without parole; and the fact that Petitioner's state
post-conviction counsel did literally nothing during that appointment.

7 (ECF No. 56 at 2 (footnote omitted).)

8 During the briefing and at oral argument, Petitioner requested leave to file a second
9 amended petition. The Court subsequently granted Petitioner's motion for leave in an
10 order addressing the issues presented on the request. (ECF No. 68.) The matter
11 thereafter has been litigated on pleadings, claims, evidence, and argument presented by
12 Petitioner and responding defenses presented by Respondents. (ECF Nos. 69-129.) The
13 only issue specifically interjected by the Court in the following proceedings was on a show
14 cause order on an affirmative defense of exhaustion, consistent with prior law as to the
15 *sua sponte* consideration of such a defense following notice and an opportunity to be
16 heard. (ECF Nos. 93-96.)

17 The Court did not go beyond the appropriate modest initiating role referenced in
18 Justice Ginsburg's *Sineneng-Smith* opinion. *See supra* p. 22.

19 Here, Petitioner is not a well-heeled defendant with retained counsel but instead
20 an indigent and intellectually challenged petitioner relying on counsel appointed by the
21 Court. The intellectually challenged petitioner pled and was then sentenced essentially to
22 life without parole with extreme rapidity in state criminal proceedings with no professional
23 assessment of his ability to adequately understand the proceedings. Petitioner was then
24 fully abandoned by state postconviction counsel. This Court clearly acted within the scope
25 of its discretion when it inquired—of counsel for the parties—whether justice was being
26 served in this case prior to proceeding to judgment.

27 The party presentation principle coexists within, not supplants, the equal
28 administration of justice by the federal courts. The party presentation principle did not

1 prevent the Court from inquiring as to the justice of the case where an intellectually
 2 challenged inmate faced not 18 months but instead the rest of his life in custody, following
 3 a procedural history that should give anyone committed to the equal administration of
 4 justice cause for concern.

5 A federal district court most assuredly has the authority and the discretion, in an
 6 extraordinary case such as this, to ask counsel appointed by the Court, on the record
 7 rather than *ex parte*, whether justice is being served and whether all avenues for potential
 8 relief have been adequately explored.¹⁰

9 *Sineneng-Smith* thus does not support a conclusion that the party presentation
 10 principle precluded this Court from inquiring of the parties as to the justice of this case
 11 prior to entry of judgment.

12
 13 ¹⁰Respondents posit that “[o]nce this Court appointed counsel, it was up to counsel
 14 and [Petitioner] to decide which claims to present and how to present them.” (ECF No.
 15 116 at 20.) That of course is true, and in the final analysis that remains true in this case.
 16 The claims currently being litigated were developed, pled, and pursued by Petitioner’s
 17 counsel. If, for example, counsel had represented to the Court in response to the order
 18 that based on counsel’s internal investigation that the claims presented in the first
 amended petition were the only claims that properly could or should be pursued, the
 matter would have proceeded to judgment as the case then stood. Counsel instead
 requested leave to amend in response to the Court’s queries.

19 However, the proposition that the Court cannot under any circumstances pose the
 20 questions it posed does not follow. The purpose of 18 U.S.C. § 3006A is to assure the
 21 competent representation of indigent litigants where, in this context, the interests of justice
 22 warrant appointment of counsel. *See, e.g., United States v. Tutino*, 419 F. Supp. 246, 248
 23 (S.D.N.Y. 1976). Federal district courts most certainly do not supervise appointed counsel
 24 in the handling of their cases or otherwise. Nor does a court just appoint counsel and then
 25 turn a wholly blind eye and deaf ear to the justice of what transpires in the case. At the
 26 outer bound, in egregious circumstances of dereliction of duty, this Court has appointed
 27 substitute counsel under § 3006A(c) and removed attorneys from the CJA panel. *See*
 28 *also Huebler v. Vare*, Case No. 3:05-cv-00048-RCJ-VPC, 2014 WL 1494271, at *10-*15
 (D. Nev. Apr. 15, 2014) (disagreeing with both counsel as to the presence of conflict and
sua sponte substituting counsel for the Federal Public Defender under the Court’s
 supervisory authority over the administration of justice). In a not egregious but
 nonetheless extraordinary case, a court certainly may ask questions—potentially probing
 questions—as to whether justice is being served in the case. Such measured inquiry from
 the bench, reserved to extraordinary cases, is consistent with the long-established
 supervisory power of the federal courts over their processes and those who appear before
 them, as well as with the party presentation principle.

3. The Court's review of the issues remaining herein is *de novo*. The determination of whether Petitioner has overcome the procedural default of his claims is made *de novo*. *E.g.*, *Ramirez v. Ryan*, 937 F.3d 1230, 1243, 1244 (9th Cir. 2019); see also *Visciotti v. Martel*, 862 F.3d 749, 768-69 (9th Cir. 2017). If Petitioner does so on a claim, the claim then is reviewed *de novo* on the merits. *E.g.*, *Rodney v. Filson*, 916 F.3d 1254, 1258, 1262 (9th Cir. 2019); *Atwood v. Ryan*, 870 F.3d 1033, 1060 n.22 (9th Cir. 2017); *Dickins v. Ryan*, 740 F.3d 1302, 1321 (9th Cir. 2014) (*en banc*).¹¹

4. The Court's factual findings include findings pertinent, at least in part, respectively to each of the grounds alleged, as background to the discussion herein. The Court, however, focuses in these conclusions on Ground 4, on which it grants relief.

5. Given the findings and conclusions herein, Petitioner has demonstrated cause and prejudice to overcome the procedural default of at least Ground 4 under both *Maples v. Thomas*, 565 U.S. 266 (2012), based upon abandonment by state postconviction counsel, and *Martinez v. Ryan*, 566 U.S. 1 (2012), based upon the functional absence of and/or ineffective assistance of state postconviction counsel. See generally *Rodney*, 916 F.3d at 1259 (full statement of background procedural default law and the *Martinez* requirements, as applied in the Nevada context).

6. Given the findings herein, Petitioner has demonstrated cause under *Maples* based upon state postconviction counsel's abandonment of Petitioner. Counsel Martin Crowley did absolutely nothing after he was appointed. He did not file anything. He ignored Petitioner's inquiries about the case following an initial response. It is difficult to conceive of a more complete case of attorney abandonment, which clearly demonstrates cause under *Maples*.

¹¹Petitioner's pending claims are actually unexhausted but are technically exhausted by procedural default. Petitioner is seeking to establish cause and prejudice to overcome the procedural default based upon: (a) abandonment by state postconviction counsel; and/or (b) ineffective assistance of state postconviction counsel. The first potential basis is not available in the Nevada state courts on the record presented, and the second categorically is not available in state court. Petitioner thus has not had occasion to seek a stay to return to state court for exhaustion. (See ECF No. 96 at 1-5.)

1 7. Petitioner further sustained the requisite prejudice to overcome the
2 procedural default of at least Ground 4 based upon abandonment under *Maples*.

3 First, the Court holds that the showing of prejudice required to overcome a
4 procedural default under *Maples* is satisfied regarding claims of ineffective assistance of
5 trial counsel if the standard for prejudice as to such claims under *Martinez* is satisfied.
6 Given the Court's holding *infra* that the *Martinez* standard is satisfied as to Ground 4,
7 prejudice also is established vis-à-vis cause under *Maples* as to this claim.¹²

8 Second, the Court holds that the requisite standard of prejudice as to at least
9 Ground 4 is satisfied given the Court's holding *infra* that the claim is meritorious.

10 8. As elaborated further *infra*, Petitioner has demonstrated both cause and
11 prejudice under *Martinez* to overcome the procedural default of the claim of ineffective
12 assistance of trial counsel in at least Ground 4, based upon the functional absence of
13 and/or ineffective assistance of state postconviction counsel.

14 In the Nevada context, to demonstrate "cause" under *Martinez* in cases where
15 state postconviction counsel was appointed, the petitioner must show that postconviction
16 counsel was ineffective under the standard in *Strickland v. Washington*, 466 U.S. 668
17 (1984). Petitioner must show: (a) postconviction counsel provided deficient performance
18 in failing to present the claim of ineffective assistance of trial counsel; and (b) there was

19 ///

20 ///

22 ¹²The relationship between the "actual prejudice" standard required generally
23 under procedural default doctrine and the specific *Martinez* prejudice standard has been
24 a matter of discussion. See, e.g., *Rodney*, 916 F.3d at 1260 n.2; *Atwood*, 870 F.3d at
25 1059 n.21; *Runningeagle v. Ryan*, 825 F.3d 970, 982 n.13 (9th Cir. 2016); see also *Smith*
26 *v. Baker*, 983 F.3d 383, 395 (9th Cir. 2020) (referring to the general "actual prejudice"
27 standard and the *Martinez* standard without any explicit distinction). In the final analysis,
28 however, it would be anomalous if a petitioner completely abandoned by postconviction
counsel and thus received essentially no representation was required to satisfy a more
onerous prejudice standard on this type of claim than was required under *Martinez*. Given
the ultimate outcome herein on the claim, the Court does not tarry further over the matter
of any possible distinction between the general and specific prejudice standards in this
context.

1 a reasonable probability that the result of the postconviction proceeding would have been
 2 different if counsel instead had raised the claim. *E.g.*, *Ramirez*, 937 F.3d at 1241.¹³

3 To demonstrate “prejudice” under *Martinez*, a petitioner must show the defaulted
 4 claim of ineffective assistance of trial counsel is a “substantial” claim. A claim is
 5 “substantial” for purposes of *Martinez* if it has “some merit,” which refers to a claim that
 6 would warrant issuance of a certificate of appealability (“COA”). *Id.* In pertinent part, a
 7 claim would warrant the issuance of a COA, thus “substantial” for purposes of *Martinez*,
 8 if reasonable jurists could debate the proper disposition of the claim or the issue
 9 presented is adequate to deserve encouragement to proceed further. This standard does
 10 not require a showing that the claim will succeed, but instead only that its proper
 11 disposition could be debated among reasonable jurists. *Id.* See generally *Miller-El v.*
 12 *Cockrell*, 537 U.S. 322, 336-38 (2003) (articulating the COA standard).

13 There is substantial overlap between these criteria for both cause and prejudice
 14 under *Martinez* because they all ultimately turn upon the strength or weakness of the
 15 underlying claim of ineffective assistance of trial counsel. See *Ramirez*, 937 F.3d at 1241-
 16 42; *Atwood*, 870 F.3d at 1059-60.

17 9. Petitioner has clearly demonstrated that Martin Crowley was deficient in
 18 failing to raise at least Ground 4 in the state postconviction proceedings. The Court’s

19
 20 ¹³*Martinez* additionally requires: (a) the state court proceeding be an initial-review
 21 collateral proceeding for purposes of that decision; and (b) state procedural law
 22 sufficiently requires an inmate to present a claim of ineffective assistance of trial counsel
 for the first time in that proceeding. *E.g.*, *Smith*, 960 F.3d at 533-34. Neither threshold
 requirement is at issue in this case arising from Nevada.

23 Cause is demonstrated under *Martinez* also by the absence of state postconviction
 24 counsel, and the *Strickland*-based cause analysis outlined in the text then does not apply.
 25 *E.g.*, *id.* at 533. The text herein assumes for purposes of discussion that this alternative
 26 basis for cause under *Martinez* is not applicable in this case because the state court
 27 appointed postconviction counsel. However, postconviction counsel’s complete
 28 abandonment of Petitioner put Petitioner in an even worse position than a *pro se* litigant
 because the intellectually challenged Petitioner then was precluded by the appointment
 from taking any steps himself to pursue his case. It is thus arguable that cause should be
 found for purposes of *Martinez* on this basis alone, without additionally conducting a
Strickland analysis of postconviction counsel’s (completely nonexistent) performance.

1 discussion *infra* establishes this ground meritorious, and it was a deficient performance
2 to not investigate, develop, and then present this Ground at the very least.¹⁴

3 Any bare presumption under *Strickland* that Crowley's failure to raise the claims
4 resulted from a strategic decision has readily been overcome in this case. (ECF No. 116
5 at 4.) Nothing in Crowley's testimony, or the remaining record, reflects that he took any
6 action at all in the case, including any investigation, based on a strategic decision rather
7 than complete dereliction of duty. Nor has any purported strategic rationale for that
8 complete dereliction of duty been postulated. In any event, any such *post hoc* rationale
9 would fly in the face of the available record and thus would not provide a basis for denying
10 relief under the *Strickland* standard. See, e.g., *White v. Ryan*, 895 F.3d 641, 666-67 (9th
11 Cir. 2018). The record instead reflects abject dereliction of duty. Moreover, the *Strickland*
12 standard defers to strategic choices that are made only after counsel has conducted a
13 reasonable investigation or has made a reasonable decision that makes further
14 investigation unnecessary. E.g., *Smith v. Baker*, 983 F.3d 383, 396-97 (9th Cir. 2020).
15 The record abundantly reflects that no such investigation or decision-making occurred—
16 and here, even a minimal review would have given cause for further investigation—and
17 in fact, the record reflects complete inaction by counsel.

18 Indeed, merely because a state postconviction counsel may have raised *some*
19 claims of ineffective assistance of trial counsel does not preclude a petitioner from
20 demonstrating ineffective assistance of postconviction counsel. See *Detrich v. Ryan*, 740
21 F.3d 1237, 1248 (9th Cir. 2013) (*en banc* plurality). Here, Crowley raised *no such claims*
22 *whatsoever*, despite the existence of at least one meritorious claim that would have been
23

24 ¹⁴In its internal analysis, the Court has considered procedural default and merits
25 issues in the appropriate order reflected herein, *i.e.* first considering whether Petitioner
26 has overcome the procedural default of a claim before proceeding to the merits. It is
27 clearer and more direct to discuss all factual and legal points pertaining only to the merits
28 in the discussion of the merits and to cross-reference the merits discussion as it relates
back to the procedural default analysis. This portion of the order thus discusses points
specific only to the procedural default analysis while cross-referencing the later merits
discussion, where the strength of the underlying ineffective-assistance claim bears on the
procedural default analysis.

1 apparent with appropriate investigation. *Cf. id.* (“Nothing in *Martinez* suggests that a
2 finding of ‘cause’ excuses procedural default *only when* state PCR counsel raised no
3 claims of trial-counsel IAC whatsoever.”) (emphasis added).

4 Clearly, a record establishing that postconviction counsel failed to do anything at
5 all—conducting no investigation, presenting no claims, and filing nothing whatsoever—
6 despite the existence of not only a potentially viable but in fact a meritorious claim fully
7 negates any applicable presumption under *Strickland*. Any such presumption does not
8 countenance a lawyer doing absolutely nothing for a petitioner, particularly where there
9 is a meritorious claim that could have been pursued. Any such presumption further does
10 not countenance a reviewing court ignoring the complete dereliction of duty by Crowley
11 in this case. Accordingly, Petitioner has conclusively demonstrated deficient performance
12 by Crowley in failing to raise, at the very least, Ground 4.

13 10. Petitioner has further demonstrated resulting prejudice under the *Strickland*
14 standard from Martin Crowley’s deficient performance in failing to raise at least Ground
15 4. Given the Court’s discussion of the merits *infra*, there clearly is a reasonable probability
16 the outcome of the state postconviction proceedings would have been different had
17 postconviction counsel raised the claim.

18 11. Petitioner has accordingly demonstrated cause under *Martinez* as to at least
19 Ground 4.

20 12. Petitioner has further demonstrated prejudice under *Martinez* in that Ground
21 4 is a “substantial claim.” Given the discussion of the merits *infra*, the claim is meritorious
22 and thus clearly would satisfy the COA threshold standard for a substantial claim under
23 *Martinez*.

24 13. Petitioner has thus overcome the procedural default of at least Ground 4.

25 14. The Court now turns to the merits of Ground 4. Emm-Smith rendered
26 ineffective assistance of counsel when she failed to investigate Petitioner’s intellectual
27 disability and mental status. This led to Petitioner entering a plea that was not knowing
28 and voluntary, in violation of the Sixth and Fourteenth Amendments.

On the merits of this claim, the *Strickland* analysis now focuses directly on the performance of defense counsel in the original criminal proceeding and on the impact of counsel's performance on that proceeding. Accordingly, Petitioner must demonstrate, on what is *de novo* review herein, that: (1) defense counsel's performance fell below an objective standard of reasonableness; and (2) counsel's defective performance caused actual prejudice. On the performance prong, the objective measure of counsel's performance is determined by looking at the reasonableness of counsel's actions and inactions under then prevailing professional norms. The issue is not what counsel might have done differently but rather whether counsel's decisions were reasonable from counsel's perspective at the time. The reviewing court starts from a strong presumption that counsel's conduct fell within the wide range of reasonable conduct. On the prejudice prong, the petitioner must demonstrate a reasonable probability that, but for counsel's unprofessional errors, the result of the proceeding would have been different. *E.g., Smith*, 983 F.3d at 396-99; *Beardslee v. Woodford*, 327 F.3d 799, 807-08 (9th Cir. 2003).

15. As the foregoing factual findings reflect, Emm-Smith's performance fell below an objective standard of reasonableness in that her failure to investigate Petitioner's intellectual disability and mental status, with respect to Petitioner's ability to understand the proceedings without counsel's use of additional methodologies, did not satisfy then prevailing professional norms in Nevada.

Respondents argue that Emm-Smith made a strategic decision to proceed to plead her client with alacrity because (a) the prosecutor in question likely would greatly expand the charges if Petitioner did not enter a plea before the preliminary hearing, and (b) Emm-Smith believed she had obtained the best plea deal she could from the prosecutor because he would not go below two counts.¹⁵ (See ECF No. 123 at 49-52, 61-62.) Yet, in all events, Petitioner's plea still had to be knowing and voluntary. Emm-Smith failed to

¹⁵Even this premise is questionable given that the plea deal before the particular judge would result in essentially a life sentence for a then 30-year-old defendant (consisting of two consecutive 35 years) as discussed further *infra*.

1 conduct the basic investigation generally called for by then prevailing professional norms
2 and that would have revealed the severity of Petitioner's intellectual disability. Emm-Smith
3 further ignored the *indicia* she was aware of that reinforced the need to investigate
4 Petitioner's intellectual disability and mental status in the specific case before her. She
5 nonetheless proceeded to plead her knowingly "slow" client despite her not thinking that
6 he ever "truly comprehended that he could go away for, for a – to prison for a long time."
7 A purportedly strategic decision to proceed with such alacrity was made without adequate
8 investigation—and notwithstanding counsel's acknowledged belief that her client did not
9 understand the most fundamental consequence of the plea—warrants no deference
10 under *Strickland*. See, e.g., *Smith*, 983 F.3d at 396-97.

11 Moreover, Emm-Smith obtained essentially nothing in exchange for rushing her
12 intellectually challenged client into a plea that he clearly did not understand. On the seven
13 pre-plea charges, Petitioner faced an aggregate minimum sentence with consecutive
14 sentencing of 185 to 200 years. Under the plea deal, the 30-year-old intellectually
15 challenged Petitioner, who was at the time a defendant, was exposed to an aggregate
16 minimum sentence with consecutive sentencing of 70 years, in a circumstance where it
17 was probable the court would impose consecutive sentences. Again, in all events,
18 Petitioner's plea must be knowing and voluntary. But pleading a defendant to a sentence
19 of essentially life without parole to "avoid" a sentence also of essentially life without parole
20 most certainly does not justify proceeding with such disregard for whether the
21 intellectually challenged defendant reliably understood the consequences of the plea
22 proceedings, which he clearly did not.¹⁶

23
24 ¹⁶As to the prospect of the prosecutor adding charges, it is worth noting that if the
25 prosecutor doubled Petitioner's potential minimum sentencing exposure with consecutive
26 sentencing from 185 to 200 years instead to 370 to 400 years, that as a practical matter
27 is still a sentence of life without parole. A plea to a probable 70 years to avoid such a
28 prospect did not materially change Petitioner's exposure, whether in relation to the pre-
29 plea charges or any added charges.

30 The Court further notes, with respect to the prosecutor allegedly not willing to go
31 below two counts, that not all seven counts carried a minimum 35 years. Alleged offenses

Counsel who fails to conduct any investigation of her “slow” client’s intellectual disability and mental status—and who then rushes to plead her client while believing that he does not understand the most fundamental consequence of the plea, that he was going to prison likely for the rest of his life—fails in her role as the counsel required under the Sixth Amendment. Emm-Smith’s failure to conduct any investigation of Petitioner’s intellectual disability and mental status heading into the plea, unquestionably constituted deficient performance.

16. As the foregoing factual findings further reflect, Petitioner sustained resulting prejudice because there was a reasonable probability at the time of the plea, Petitioner did not understand the plea decision and the consequences of the plea.

Relying on *Hill v. Lockhart*, 474 U.S. 52 (1985), Respondents contend that to show the requisite prejudice Petitioner must show instead that with proper representation he would have insisted on going to trial. (ECF No. 116 at 3-4,16; *cf.* ECF No. 128 at 12-13, 16, 18-19.) In a context where improper counsel advice led to entry of a plea, *Hill* held that a defendant must show “a reasonable probability that, but for counsel’s errors, he [or she] would not have pleaded guilty and would have insisted on going to trial.” *Id.* at 59.¹⁷

occurring prior to October 1, 2007, carried instead a minimum 20 years. *See supra* Finding No. 5 at pp. 4-5.

¹⁷Respondents additionally contend that because Ground 4 is an ineffective assistance claim, “the relevant question is now not whether the plea was invalid, but whether counsel’s advice to plead guilty was objectively unreasonable.” Respondents maintain that “[t]he answer to this question . . . turns upon whether a reasonable attorney who investigated [Petitioner’s] mental status would have advised him to plead guilty, *even if it turned out that the plea itself was invalid.*” (ECF No. 128 at 12 (emphasis added).) In the same vein, Respondents posit further that because Ground 4 is premised upon a failure to investigate, *Hill* hinges the prejudice determination on whether the result of the investigation “would have led counsel to change his recommendation as to the plea.” (*Id.* at 18 (quoting *Hill*, 474 U.S. at 59).) Respondents misread *Hill*. The Supreme Court was speaking in the latter quoted material to counsel’s failure specifically “to investigate or discover potentially exculpatory evidence,” which is an entirely distinct situation from a failure to investigate defendant’s mental status vis-à-vis their understanding of a plea deal. *Id.* *Hill* does not support the notion that the Sixth Amendment contemplates that counsel representing a “slow” defendant can simply proceed without regard to whether their client understands a plea deal so long as counsel would have recommended it.

1 As the Supreme Court of the United States explained in *Missouri v. Frye*, 566 U.S.
2 134 (2012), “*Hill* does not, however, provide the sole means for demonstrating prejudice
3 arising from the deficient performance during plea negotiations.” *Id.* at 148. As the Court
4 further elaborated in *Laffler v. Cooper*, 566 U.S. 156 (2012), the same day, “*Strickland*
5 recognized ‘[t]he benchmark for judging any claim of ineffectiveness must be whether
6 counsel’s conduct so undermined the proper functioning of the adversarial process that
7 the trial [or other proceeding] cannot be relied on as having produced a just result.’” *Id.* at
8 168-69 (brackets added) (quoting *Strickland*, 466 U.S. at 686). See also *Rodriguez-*
9 *Penton v. United States*, 905 F.3d 481, 487-89 (6th Cir. 2018) (stating that *Frye* clarifies
10 that prejudice may be established without showing the defendant necessarily would have
11 gone to trial, and that prejudice potentially may lie where petitioner demonstrates
12 counsel’s deficient performance undermined confidence in the outcome of plea process).

13 In *Hill*, counsel erroneously advised a defendant with no documented cognitive
14 impairments regarding the minimum time defendant must serve before parole eligibility,
15 underestimating the minimum time by just under six years, with the Supreme Court noting
16 such information was not required for a plea to be voluntary. See 474 U.S. at 53-56. Here,
17 in contrast, Emm-Smith failed to take necessary steps so that her intellectually challenged
18 client understood the most fundamental and central consequence of the plea—that he
19 was going to prison most likely for life. The situation is not that a defendant made a plea
20 decision after receiving inaccurate collateral information. Rather, the situation is that the
21 intellectually challenged defendant did not even understand the plea decision he
22 ostensibly was making, including the most fundamental consequence of that decision.

23 Even with the minimal information and interaction Emm-Smith had, she did not
24 think “that he truly comprehended that he could go away, for a – to prison for a long time.”
25 If an intellectually challenged defendant does not have that understanding when entering
26 a plea to likely life imprisonment, that presents a situation different in kind and not merely
27 in degree from *Hill*. That situation, as with this case, instead presents the sort of “extreme

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malfunction”¹⁸ that federal habeas, including *Strickland*, properly seeks to correct. Where an intellectually challenged defendant does not understand even the most fundamental consequence of the plea decision, which goes to the core of voluntariness under *Boykin v. Alabama*, 395 U.S. 238 (1969), it makes no sense to assess whether defendant would have made a different decision when defendant clearly did not understand the decision he or she purportedly made. In this situation, which is markedly distinct from *Hill*, the prejudice found by the Court herein suffices for relief under the Sixth Amendment.¹⁹

17. Petitioner is thus entitled to habeas relief on Ground 4.²⁰

18. The Court therefore need not reach Grounds 2, 3, and 5, as Petitioner clearly would be entitled to no greater relief on any of these grounds if meritorious.²¹

¹⁸See *Harrington v. Richter*, 562 U.S. 86, 102 (2011).

¹⁹See *Griffin v. Johnson*, 350 F.3d 956, 960 (9th Cir. 2003) (considering procedural default issues as to an IAC claim based on counsel failing to investigate defendant’s mental health history and allowing defendant to enter a plea not knowing and voluntary due to defendant’s alleged incompetence); *Sherwood v. Sherman*, 734 F. App’x 471 (9th Cir. 2018) (considering comparable claim); see also *Bouchillon v. Collins*, 907 F.2d 589 (5th Cir. 1990).

An unimpaired defendant who instead did understand the plea offer readily could have rejected it. Again, in context, the offer involved pleading to a probable functionally sentence of life without parole to “avoid” a potential functionally sentence of life without parole. Even if the plea offer avoided an additional 130 years or more of exposure, that would make little practical difference to a defendant that most likely would have no chance of a parole outside of prison walls before reaching 100 years after taking the plea deal. A rational defendant who understood the plea offer thus easily could reject the offer on the premise that defendant had nothing of substance to gain from the plea, and correspondingly nothing of substance to lose by instead going to trial. However, defendant *first* must *understand* the most fundamental consequence of the plea decision before such calculus comes into play. The intellectually challenged Petitioner clearly did not, due to counsel’s deficient performance throughout the exceedingly brief representation.

²⁰Respondents perhaps maintain, well after the Evidentiary Hearing, that Petitioner’s evidence at the hearing went beyond his claims as alleged in the second amended petition. (ECF No. 128 at 2, 12 n.3.) To the extent that was the case, Respondents failed to object to any evidence on that basis at the Evidentiary Hearing. The pleadings thus are amended by implied consent pursuant to Rule 15(b) of the Federal Rules of Civil Procedure. See, e.g., *Banks v. Dretke*, 540 U.S. 668, 703-05 (2004).

²¹The plea and conviction will be set aside on the meritorious Ground 4, subject to further proceedings toward a trial or other resolution of the criminal case. In comparison,

1 These grounds will be denied without prejudice and as moot following the grant of relief
2 on Ground 4.

3 19. In contrast, Ground 1 will be denied with prejudice as procedurally defaulted
4 and alternatively on the merits, based on the Court's final factual finding. The Court thus
5 has no occasion to consider the extent of relief on an instead meritorious Ground 1.

6 20. Turning to the remedy in this matter, the Court concludes the appropriate
7 remedy would be to grant a conditional writ of habeas corpus vacating the plea and
8 conviction, together with the waiver of a preliminary hearing that was effected incident
9 with the plea deal, subject to the State's ability to try Petitioner or pursue the state criminal
10 case otherwise through to a conclusion.

11 The writ of habeas corpus is "at its core, an equitable remedy." *Schlup v. Delo*, 513
12 U.S. 298, 319 (1995). Accordingly, "[t]he very nature of the writ demands that it be
13 administered with the initiative and flexibility essential to insure that miscarriages of justice
14 within its reach are surfaced and corrected." *Harris v. Nelson*, 394 U.S. 286, 291 (1969).
15 This flexible and equitable nature of habeas corpus relief is carried forward in 28 U.S.C.
16 § 2243, which authorizes federal courts to resolve habeas matters as law and justice
17 require. See *Hilton v. Braunskill*, 481 U.S. 770, 775 (1987). This statutory authority "vests
18 a federal court 'with the largest power to control and direct the form of judgment to be
19 entered in cases brought up before it on *habeas corpus*.'" *Id.* (emphasis in original)
20 (quoting *In re Bonner*, 151 U.S. 242, 261 (1894)). See also *Sanders v. Ratelle*, 21 F.3d
21 1446, 1461 (9th Cir. 1994).

22 Federal courts thus have broad authority in conditioning a judgment granting relief.
23 See *Braunskill*, 481 U.S. at 775; *Nunes v. Mueller*, 350 F.3d 1045, 1057 (9th Cir. 2003).
24 A federal district court has broad discretion, within the context of the unique facts and
25 circumstances of the particular case, to fashion a remedy tailored to the injury suffered
26 from the constitutional violation. See *Nunes*, 350 F.3d at 1056-57. Where a defendant

27 _____
28 the relief on Ground 3 would be resentencing and on Ground 5 would be an out-of-time
direct appeal, without otherwise undermining the plea and underlying conviction.
Petitioner would be entitled to no greater relief on Ground 2 than Ground 4.

1 has been denied effective assistance of counsel in particular, the remedy ““should put the
 2 defendant back in the position he [or she] would have been if the Sixth Amendment
 3 violation never occurred,”” but “without ‘unnecessarily infringing on competing interests.’”
 4 *Id.* at 1057 (quoting prior circuit and Supreme Court authority, respectively).²²

5 The appropriate remedy in the present case, via the conditional writ, is to return
 6 Petitioner fully to the *status quo ante*: the waiver of a preliminary hearing pursuant to the
 7 agreement to the plea deal, subject to the State’s ability to try Petitioner or pursue the
 8 state criminal case otherwise through to a conclusion. The Court finds that the interests
 9 of justice are best served, and habeas relief is most complete, by providing for a return of
 10 the state court proceedings to the point prior to when Petitioner waived a preliminary
 11 hearing as part of the plea negotiations and deal.

12 21. If any of the findings of fact herein instead should be considered a
 13 conclusion of law, or vice versa, it is the Court’s intention that it be so considered.

14 **III. CONCLUSION**

15 It is therefore ordered that the petition for a writ of habeas corpus, as amended, is
 16 conditionally granted on Ground 4 and the state court judgment of conviction of Petitioner
 17 James David McClain in Case No. 37877 in the Tenth Judicial District Court for the State
 18 of Nevada, hereby is vacated, along with the guilty plea and waiver of a preliminary
 19 hearing entered therein, and Petitioner will be released from custody within 30 days of
 20 the later of the conclusion of any proceedings seeking appellate or *certiorari* review of the
 21 Court’s judgment, if affirmed, or the expiration of the delays for seeking such appeal or
 22 review, unless the State files a written election in this matter within the 30-day period to
 23 try Petitioner and thereafter commences jury selection in the trial, or otherwise pursues
 24 the criminal matter through to a conclusion in the state district court without trial, within
 25 120 days following the election to try Petitioner, subject to reasonable request for
 26 modification of the time periods in the judgment by any party pursuant to Rules 59 or 60.

27 ²²Competing interests include not granting a windfall to defendant or needlessly
 28 squandering resources that a state properly has invested in a criminal prosecution. See
Lafler, 566 U.S. at 170.

1 Grounds 2, 3, and 5 are denied without prejudice and as moot following upon the
2 conditional grant of the writ on Ground 4; and Ground 1 is denied with prejudice as
3 procedurally defaulted and in the alternative on the merits.


4 The Clerk of Court is directed to enter final judgment accordingly, conditionally
5 granting the petition for a writ of habeas corpus as provided in the above paragraph
6 verbatim and close this case.

7 The Clerk of Court is further directed to substitute Perry Russell for Robert
8 LeGrand as Respondent.

9 The Clerk of Court is further directed to provide a copy of this order and the
10 judgment to the Clerk of the Tenth Judicial District Court, in connection with that court's
11 Case No. 37877.

12 DATED THIS 18th Day of March 2021.

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MIRANDA M. DU
CHIEF UNITED STATES DISTRICT JUDGE